



Washington State  
**Liquor and Cannabis Board**

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**Date:** October 8, 2025

**To:** Jim Vollendroff, Board Chair  
Ollie Garrett, Board Member  
Pete Holmes, Board Member

**From:** Jeff Kildahl, Policy and Rules Coordinator

**Copy:** Will Lukela, Agency Director  
Toni Hood, Agency Deputy Director  
Lawrence Grant, Director of Enforcement and Education  
Becky Smith, Licensing Director  
Justin Nordhorn, Policy and External Affairs Director  
Kevin Walder, Policy & Rules Manager

**Subject: Request for approval of final rules (CR 103) regarding acceptable forms of identification.**

The Policy and Rules Coordinator requests that the Board adopt the final rules and approve the CR 103 to amend rules regarding the acceptable forms of identification that liquor and cannabis licensees may use to verify a person's age for eligibility to purchase alcohol and recreational cannabis products.

The Board has been briefed on the rule development background for this rule making project. There were no public comments received on the CR 102. A CR 103 memorandum, CR 103 form, Concise Explanatory Statement, and rule text are attached.

If approved, the Policy and Rules Coordinator will file the rules with the Office of the Code Reviser. The effective date of the rules will be 31 days after filing, or November 8, 2025.

_____ Approve	_____ Disapprove	_____ Jim Vollendroff, Chair	_____ Date
_____ Approve	_____ Disapprove	_____ Ollie Garrett, Board Member	_____ Date
_____ Approve	_____ Disapprove	_____ Pete Holmes, Board Member	_____ Date

Attachments: CR 103 Memorandum  
Concise Explanatory Statement



## CR 103 Memorandum

### Regarding acceptable forms of identification

Date: October 8, 2025  
Presented by: Jeff Kildahl, Policy and Rules Coordinator

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### Background

Acceptable forms of identification that liquor licensees may use to verify a person's age for eligibility to purchase alcohol are found at [WAC 314-11-025](#). The companion rule for purchase of cannabis is at [WAC 314-55-150](#). With the passage of [Initiative 1183](#) in 2013 that provided for the privatization of liquor sales, a statute on acceptable forms of identification at RCW 66.16.040 was repealed.

In April 2023, the Washington State Liquor & Cannabis Board (Board) accepted a petition requesting to add Permanent Resident Cards (commonly known as a "Green Cards") and Global Entry cards to the list of acceptable forms of identification in WAC 314-11-025. In July 2023, the Board accepted the parts of a petition for rulemaking requesting to remove references to RCW 66.16.040 from WAC 314-01-005, WAC 314-17-025 and WAC 314-17-110.

### Rule Necessity

The purpose of this rule proposal is to update outdated statutory references in rule, and to add two types of federal identification to WAC 314-11-025 and WAC 314-55-150 in response to rulemaking petitions accepted by the board from members of the public.

### Description of Rule Changes

The amendments to the existing rules include:

- Removing obsolete references to RCW 66.16.040 from WAC 314-01-005, WAC 314-17-025 and WAC 314-17-110.
- Adding two forms of identification to verify a person's age for alcohol in WAC 314-11-025 and for cannabis in WAC 314-55-150. These two forms are the Global Entry Card and the Permanent Resident Card (commonly known as a "Green Card").

**Differences between proposed rules (CR 102) and final rules (CR 103):**

- For the final rules (CR 103), the Board added language to WAC 314-11-025(4) for alcohol and WAC 314-55-150(3) for cannabis stating the following regarding compliance with other applicable state laws:

Licensees must comply with all applicable state laws, including chapter 49.60 RCW, in the course of their operation. This rule does not authorize distinction or differential treatment on the basis of any protected class listed in RCW 49.60.030(1).



# RULE-MAKING ORDER

## PERMANENT RULE ONLY

**CR-103P (December 2017)**  
**(Implements RCW 34.05.360)**

**Agency:** Washington State Liquor and Cannabis Board

**Effective date of rule:**

**Permanent Rules**

☒ 31 days after filing.

☐ Other (specify) \_\_\_\_\_ (If less than 31 days after filing, a specific finding under RCW 34.05.380(3) is required and should be stated below)

**Any other findings required by other provisions of law as precondition to adoption or effectiveness of rule?**

☐ Yes ☒ No If Yes, explain:

**Purpose:** In April 2023, the Board accepted a petition for rulemaking from a member of the public requesting to amend WAC 314-11-025 to add an additional form of identification issued by the U.S. government that satisfies the requirements of WAC 314-11-025 to the list of acceptable forms of identification in WAC 314-11-025 (3). The petition exemplified that WAC 314-11-025 (3) does not contain an exhaustive list of forms of identification that are acceptable under WAC 314-11-025. This rule amendment adds forms of identification to verify a person's age for alcohol in WAC 314-11-025 and for cannabis in WAC 314-55-150. These two forms are the Global Entry Card and the Permanent Resident Card (commonly known as a "Green Card").

In July 2023, the LCB accepted in part a petition for rulemaking from a member of the public to replace references to an obsolete statute in WAC 314-01-005, WAC 314-17-025, and WAC 314-17-110 with WAC 314-11-025. Because both petitions address acceptable forms of identification regarding the sale, service, possession, and consumption of alcohol and cannabis, it was logical and cost-effective to combine these two petitions into a single rulemaking project.

**Citation of rules affected by this order:**

New: None

Repealed: None

Amended: WAC 314-01-005, WAC 314-11-025, WAC 314-17-025, WAC 314-17-110, WAC 314-55-150

Suspended: None

**Statutory authority for adoption:** RCW 66.08.030 (alcohol); RCW 66.20.330 (alcohol servers); RCW 66.98.070 (alcohol); RCW 69.50.342 (cannabis); RCW 69.50.345 (cannabis).

**Other authority:**

**PERMANENT RULE (Including Expedited Rule Making)**

Adopted under notice filed as WSR 25-12-117 on June 4, 2025 (date).

Describe any changes other than editing from proposed to adopted version: For the final rules (CR 103), the Board added the following sentence to rule language to WAC 314-11-025(4) for alcohol and WAC 314-55-150(3) for cannabis stating the following regarding compliance with other applicable state laws:

Licensees must comply with all applicable state laws, including chapter 49.60 RCW, in the course of their operation. This rule does not authorize distinction or differential treatment on the basis of any protected class listed in RCW 49.60.030(1).

If a preliminary cost-benefit analysis was prepared under RCW 34.05.328, a final cost-benefit analysis is available by contacting:

Name:

Address:

Phone:

Fax:

TTY:

Email:

Web site:

Other:

**Note: If any category is left blank, it will be calculated as zero.  
No descriptive text.**

**Count by whole WAC sections only, from the WAC number through the history note.  
A section may be counted in more than one category.**

**The number of sections adopted in order to comply with:**

Federal statute:	New	_____	Amended	_____	Repealed	_____
Federal rules or standards:	New	_____	Amended	_____	Repealed	_____
Recently enacted state statutes:	New	_____	Amended	<u>5</u>	Repealed	_____

**The number of sections adopted at the request of a nongovernmental entity:**

New	_____	Amended	_____	Repealed	_____
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**The number of sections adopted on the agency's own initiative:**

New	_____	Amended	<u>5</u>	Repealed	_____
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**The number of sections adopted in order to clarify, streamline, or reform agency procedures:**

New	_____	Amended	_____	Repealed	_____
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**The number of sections adopted using:**

Negotiated rule making:	New	_____	Amended	_____	Repealed	_____
Pilot rule making:	New	_____	Amended	_____	Repealed	_____
Other alternative rule making:	New	_____	Amended	<u>5</u>	Repealed	_____

**Date Adopted:** October 8, 2025

**Name:** Jim Vollendroff

**Title:** Chair

**Signature:**

Place signature here



## Notice of Permanent Rules

Regarding acceptable forms of identification.

**This concise explanatory statement concerns the Washington State Liquor and Cannabis Board's adoption of amendments to WAC 314-01-005, WAC 314-11-025, WAC 314-17-025, WAC 314-17-110, WAC 314-55-150.**

The Administrative Procedure Act (RCW 34.05.325(6)) requires agencies to complete a concise explanatory statement before filing adopted rules with the Office of the Code Reviser. The concise explanatory statement must be provided to any person upon request, or from whom the WSLCB received comment.

The WSLCB appreciates and encourages your involvement in the rule making process. If you have questions, please contact Jeff Kildahl, Policy and Rules Coordinator, at [rules@lcb.wa.gov](mailto:rules@lcb.wa.gov).

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### Background and reasons for adopting these rules:

With the passage of Initiative 1183 in 2013 that provided for the privatization of liquor sales, a statute on acceptable forms of identification at RCW 66.16.040 was repealed.

In April 2023, the Washington State Liquor & Cannabis Board (Board) [accepted](#) a petition requesting to add global entry cards to the list of acceptable forms of identification in WAC 314-11-025. In July 2023, the Board [accepted](#) the parts of a petition for rulemaking requesting to remove references to RCW 66.16.040 from [WAC 314-01-005](#), [WAC 314-17-025](#) and [WAC 314-17-110](#).

The effective date of these rules is November 8, 2025.

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### Public comment received on the rule proposal:

There were no public comments received on this rule.

### Changes from Proposed Rules (CR-102) to the Rules as Adopted:

There were no other changes between the proposed rule and the final rule.

AMENDATORY SECTION (Amending WSR 01-06-016, filed 2/26/01, effective 3/29/01)

**WAC 314-01-005 Definitions.** The following definitions apply to Title 314 WAC. Additional definitions are in RCW 66.04.010.

(1) "Licensed premises" or "premises" means all areas of a premises under the legal control of the licensee and available to or used by customers and/or employees in the conduct of business operations. Specific alcohol consumption areas of a licensed premises shall be approved by the board.

(2) "Card of identification" means the forms of identification that are acceptable to verify a person's age per ((RCW 66.16.040)) WAC 314-11-025.

(3) "Employee" means any person performing services on a licensed premises for the benefit of the licensee.

(4) "Liquor enforcement officers" means any individual designated as a liquor enforcement officer by the board, and any peace officer as defined by RCW 9A.04.110(15) as it now exists or may later be amended.

(5) "Liquor" means beer, wine, or spirits ((per RCW 66.04.010(19) -- Definitions)) as defined in RCW 66.04.010.

**WAC 314-11-025 ((What are the)) Acceptable forms of identification(?).** (1) Acceptable forms of identification to verify a person's age for the purpose of selling, serving, or allowing a person to possess or consume alcohol must include:

- (a) The identification holder's photo;
- (b) The identification holder's date of birth; and
- (c) The identification holder's signature, except on federally issued identification where a visible signature is not required.

(2) If the identification has an expiration date, it cannot be used to verify age after the expiration date.

(3) Acceptable forms of identification include:

- (a) A driver's license, instruction permit, or identification card of any state, province of Canada, U.S. territory, or the District of Columbia, or an "identocard" issued by the Washington state department of licensing per RCW 46.20.117;

- (b) A United States armed forces identification card issued to active duty, reserve, and retired personnel and the personnel's dependents;

- (c) A passport, passport card, Global Entry card, Permanent Resident card (commonly known as a "green card"), or NEXUS card;

- (d) A Merchant Marine identification card issued by the United States Coast Guard; or

- (e) An enrollment card issued by the governing authority of a federally recognized Indian tribe, if the enrollment card incorporates reasonable security features sufficient to deter counterfeiting, which may include features similar to those used by the department of licensing for standard Washington driver's licenses.

(i) An enrollment card must be approved by the board's enforcement division prior to use as an acceptable form of identification. The tribe may request approval by submitting the following for review and inspection:

- (A) A letter requesting approval and describing the security features of the enrollment card;

- (B) A physical sample of an enrollment card; and

- (C) For tribes located outside of Washington, a contact phone number where enforcement officers may call at any time to verify the validity of the enrollment card.

(ii) After review and inspection, the board's designee will send a letter approving or denying the enrollment card as an acceptable form of identification.

(iii) The board may rescind approval if the enrollment card no longer meets the requirements of this section.

(4) Licensees must comply with all applicable state laws, including chapter 49.60 RCW, in the course of their operation. This rule does not authorize distinction or differential treatment on the basis of any protected class listed in RCW 49.60.030(1).

AMENDATORY SECTION (Amending WSR 10-12-124, filed 6/2/10, effective 7/3/10)

**WAC 314-17-025 ((Does—)) Requirement for permit holders ((have)) to carry ((his—or—her)) their class 12 or 13 permit((?)).**

(1) Any time a licensee or an employee performs the duties outlined in WAC 314-17-015 at a retail licensed premises, a licensee or an employee must have:

(a) ((His—or—her)) Their class 12 or 13 permit on the retail licensed premises; and

(b) One form of identification (see ((RCW—66.16.040)) WAC 314-11-025 for acceptable forms of identification).

(2) Both a class 12 or 13 permit and a form of identification must be available for inspection by any representative of the board, peace officer or law enforcement officer.

(3) A person shall be in violation if ((he—or—she—falsifies)) they falsify a class 12 or 13 permit or keeps or possesses a class 12 or 13 permit contrary to the provisions of this title.

(4) The name and personal identifying characteristics on a class 12 or 13 permit must match with those on a permit holder's form of identification.

AMENDATORY SECTION (Amending WSR 10-12-124, filed 6/2/10, effective 7/3/10)

**WAC 314-17-110 ((May the board impose)) Sanctions or penalties ((other than)) beyond those described in WAC 314-17-105((?)).**

(1) Based on aggravating or mitigating circumstances, the board may impose a different penalty or suspension than the standard penalties and suspensions described in WAC 314-17-105.

(2) Examples of aggravating and mitigating circumstances include, but are not limited to:

(a) Examples of aggravating circumstances that may cause a more severe penalty:	(b) Examples of mitigating circumstances that may allow a less severe penalty:
<ul style="list-style-type: none"><li>Patron's identification not checked;</li><li>Noncooperation with or obstruction of any law enforcement officer;</li><li>Permit holder did not call law enforcement officer when requested by a customer or a board employee.</li></ul>	<ul style="list-style-type: none"><li>Permit holder checked one of the acceptable forms of identification (see ((RCW—66.16.040)) <u>WAC 314-11-025</u>);</li><li>Cooperation with law enforcement officer(s);</li><li>Permit holder used a licensee certification card (see RCW 66.20.190).</li></ul>

**WAC 314-55-150 ((What are the)) Forms of acceptable identification(?) for purchasing cannabis.** (1) Following are the forms of identification that are acceptable to verify a person's age for the purpose of purchasing cannabis:

(a) Driver's license, instruction permit, or identification card of any state, or province of Canada, from a U.S. territory or the District of Columbia, or "identicard" issued by the Washington state department of licensing per RCW 46.20.117;

(b) United States armed forces identification card issued to active duty, reserve, and retired personnel and the personnel's dependents, which may include an embedded, digital signature in lieu of a visible signature;

(c) Passport, passport card, Global Entry card, Permanent Resident card (commonly known as a "green card"), or NEXUS card;

(d) Merchant Marine identification card issued by the United States Coast Guard; and

(e) Enrollment card issued by the governing authority of a federally recognized Indian tribe located in Washington, if the enrollment card incorporates security features comparable to those implemented by the department of licensing for Washington driver's licenses.

(2) The identification document is not acceptable to verify age if expired.

(3) Licensees must comply with all applicable state laws, including chapter 49.60 RCW, in the course of their operation. This rule does not authorize distinction or differential treatment on the basis of any protected class listed in RCW 49.60.030(1).